1 An integrated decision-making framework for selecting the best strategies of water 2 resources management in pandemic emergencies

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6 Abstract

7 In recent years, due to COVID 19 pandemic that has resulted in an unpredictable increase in 8 water consumption, the global concerns about water resources management have been 9 increased. Furthermore, it seems essential to focus on strategies enabling to decrease water consumption. So, the aim of this study is to identify and prioritize the potential strategies of 10 water resources management during such pandemic. To do so, we develop a hybrid decision-11 12 making approach. At first, the potential strategies are identified by SWOT analysis while the 13 relevant criteria are identified based on the literature review and experts' opinions. Afterwards, 14 potential interrelationships between criteria are determined using fuzzy DEMATEL. Then, an 15 integrated FBWM-FANP method is applied to calculate the global weights of criteria. Eventually, the fuzzy VIKOR is utilized to rank the potential strategies. Based on the obtained results, 16 efficiency and economic measures are the most important criteria for selecting the strategies 17 related to water resource management in COVID-19 pandemic. The strategy of advertising and 18 19 informing about correct water consumption is the best strategy which indicates the power of 20 advertising while it could be economic and efficient either.

Keywords: Water resources management; Pandemic; Strategic management; Multiple-attribute
 decision-making, Prioritization.

23 **1. Introduction**

24 The role of water on human life and the whole universe is very important and vital. It is 25 undeniable that human health and life depend entirely on water. Based on WHO, in 2019, more 26 than a billion people do not have access to clean and healthy water and also more than 3.4 27 million people die each year from scarce and contaminated water sources [1]. Furthermore, 28 urban water is more important compared to other types of water due to its necessity for a 29 healthy lifestyle and also hygiene practices [2]. These statistics show the great importance of 30 water resources management (WRM) problem. Water resources management involves balancing the water supply-demand in different situations for all uses (drinking, industry, 31 32 agriculture, and environment). Experts believe that hardware facilities and new technologies 33 cannot be the only solution for a suitable WRM [3]. However, identifying the factors affecting the 34 unbalanced supply-demand and the logical relationships between them are the most effective 35 way of water resources management [4].

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36 Although many factors can affect the amount of water consumption such as population size, 37 economics, and environmental conditions [5], the coronavirus (COVID-19) pandemic has had a significant effect on water consumption worldwide considering restrictions and lockdowns since 38 39 April 2020. These restrictions have completely affected urban lives and people routines which in 40 turn impact on consumption rate of different resources (i.e., energy, water, and food) [6, 7]. Regarding water consumption, people's routines have been changed especially in sanitation 41 and hygiene practices during the COVID-19 pandemic which has caused a rapid increase in 42 43 water consumption since routine of hand-washing to prevent the infection was the most 44 incredible change [8, 9]. Besides, people staving at home again leads to more domestic water consumption because all the activities, which occurred previously outside the home, are now 45 transmitted inside. Generally, Zambrano-Monserrate et al. [10] investigated the indirect effects 46 of COVID-19 on the environment. They showed both positive and negative effects of the 47 pandemic of coronavirus. They concluded that there was an improvement in environmental 48 noise reduction and air quality. However, a reduction in recycling and increase of waste water 49 were negative impacts during the short period of the pandemic. So, the future domestic water 50 51 demand will increase in global cities during the pandemic and even several years later [11,12]. 52 It should be noted that the increased amount of water consumption varies for different countries. For example, the Indian municipalities have reported a sharp increase in domestic water 53 54 consumption more than 25% [13, 14]. In addition, Rezayan and Rezayan [15] considered future water crisis in Iran. They concluded that Iran will face a water crisis by 2050 and it is very 55 56 important to be ready for managing this crisis based on the expert's panel and Delphi method. So, they emphasized that some strategies that are able to defuse the crisis, for short or long-57 term postponement are necessary. In this regard, based on the report of Iran's Water Research 58 59 Center, water consumption in Iran has increased about 40% within the three months from the 60 beginning of this pandemic [16]. This increase is considerable given the critical condition of 61 water resources and can lead to very serious problems soon. So, studying the changes in water consumption which are caused by this pandemic, can lead to important findings for decision-62 makers. Hence, government can choose effective strategies for dealing with this challenge. 63

One of the major challenges for decision-makers dealing with such problems as water resource management is adopting the appropriate strategies. The so-called SWOT (Strengths, Weaknesses, Opportunities, and Threats) analysis is a well-applied tool that helps decisionmakers to provide strategic plans based on assessing both internal and external factors. On the other side, selecting the best strategy among the set of potential strategies is another challenge for decision-makers. To do this, different Multiple Criteria Decision Making (MCDM) techniques are frequently applied to evaluate the potential strategies [17,18].

71 Due to the importance of the aforementioned problem, this paper aims at investigating the potential strategies for water resource management under pandemic situations in Iran. Due to 72 the limited water resources of Iran and the intensification of domestic water demand during the 73 COVID-19 pandemic and even post-pandemic years, water resources management is one of 74 the most challenging tasks of the government in this period. Therefore, the evaluation of various 75 76 strategies to manage water resources and their optimal use should be pursued by key decision-77 makers as one of the important directions of the next decade. So, in this study, we suggest 78 some strategies based on the special situation in Iran during the COVID-19 pandemic for water 79 resource management [19]. To achieve this aim, a combined SWOT-MCDM method is

80 proposed to identify and prioritize existing improvement strategies. In this regard, by reviewing 81 the literature as well as interviewing with experts, four components of SWOT analysis (i.e., strengths, weaknesses, opportunities, and threats) of the current situation of Iran during the 82 83 COVID-19 pandemic are first identified. Since the current COVID-19 pandemic has changed the 84 general situation, the opportunities and threats will be different compared to the normal 85 situation. So, the COVID-19 outbreak influences the results of SWOT analysis. In addition, we apply the SWOT method in our methodology since it has a fundamental advantage over other 86 87 methods due to the simultaneous consideration of both internal and external environments in formulating the selected strategies [13]. After reviewing the current situation, with regard to the 88 89 opinions of experts, WRM strategies during the epidemic are presented. Since the simultaneous implementation of all strategies is impossible due to resource scarcity, a hybrid MCDM method 90 is proposed for strategies evaluation. To do this, first relevant criteria are selected by 91 interviewing experts and reviewing the literature. Then, the criteria interrelationships are 92 analyzed through fuzzy DEMATEL. The advantage of this method is its clarity and transparency 93 in reflecting the interrelationships between a wide range of components so that experts can 94 95 express their views on the effects (direction and intensity of effects) between factors with more 96 mastery [20, 21]. In the next stage, the initial criteria weighs are calculated by Fuzzy Best-Worst Method (FBWM) and then using the Fuzzy Analytic Network Process (FANP) approach, the final 97 weights of the criteria are calculated. The main reasons to combine FBWM and FANP are 98 reducing the cognitive burden of required pairwise comparisons and increasing the reliability of 99 100 the results while accounting for the non-linear decision structure [22]. Finally, after determining 101 the weight of each criterion, the candidate strategies are weighted and prioritized by Fuzzy Vise Kriterijumska Optimizacija I Kompromisno Resenje (FVIKOR) due to its discriminating power. 102 103 The compromise solution obtained by the FVIKOR method is agreed upon by the decision-104 makers. Under this strategy, the group utility is maximized and the individual effects are 105 minimized [21]. Furthermore, the main questions of this study are as follows:

- What are the strengths, weaknesses, opportunities, and threats in Iran to manage water resources during the coronavirus epidemic?
- What is the situation in Iran in terms of SWOT strategic analysis in water resources
 management during the COVID-19 pandemic?
- What are the evaluation criteria for finding optimal water resources management strategies during the coronavirus epidemic?
- Which strategies are the best to optimally manage water resources during the coronavirus epidemic?
- The rest of this research is structured as follows. The literature review is presented in Section 2. The methodology of research is given in Section 3. Section 4 presents the obtained results from implementing the proposed framework for the case study. Also, some managerial insights into the results are discussed in Section 5. Finally, some concluding remarks and suggestions for future studies are provided in Section 6.
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120 2. Literature review

121 In this section, we review the relevant papers have focused on water resource management. 122 For instance, Kalantari et al. [4] developed a sustainable framework for an integrated water

resource management in Iran. They developed a framework with use of comparing, 123 124 categorizing, and analyzing different solutions based on expert opinions. Then, they presented 125 some suggestions related to water management. Feizabadi and Gorii [11] analyzed the factors affecting the agricultural water management in Iran using the factor analysis approach. In their 126 127 results, five influencing factors such as institutional and legislative, educational and promotional, economic, technical and farming systems were defined and also proposed useful strategies 128 129 based on expert opinions such as Irrigation equipment conservation, farmer's knowledge 130 promotion, and watercourse creating. Hadizadeh et al. [23] considered an integrated systems 131 of agricultural water resources in Iran. First, they collected 347 questionnaires from paddy 132 farmers to confirm or reject different proposed items. Then, factor analysis was used for validity test, in addition to the Bartlett and KMO tests. Finally, K-means clustering and ANOVA were 133 used for clustering different factors. They expressed that five factors are affecting integrated 134 management of agricultural water including the i) availability of irrigation infrastructure, ii) 135 cropping pattern, iii) supportive role of local institutes, iv) irrigation experience, and v) traditional 136 beliefs. Saatsaz [13] reviewed those studies related to water resource management in Iran. 137 138 They focused on water resource management in different periods including the traditional, 139 transitional, and modern periods. Their results showed that besides drought and global warming, there are some other reasons for increased water consumption in Iran such as 140 industry's development, increasing population, and urbanization. They suggested some policies 141 and strategies which are necessary in the modern era. Finally, they developed some strategies 142 like deep-pumped well drilling, dam building, and inter-basin water transferring with can help 143 Iran to cope with water insecurity and shortage. Babamiri et al. [24] analyzed sustainable 144 management strategies for urban water distribution networks with the financial view. They used 145 146 the system dynamics approach to evaluate different policies and financial strategies using 147 several criteria such as financial, environmental, social, and service performance for Isfahan 148 province in Iran. They concluded that the total amount of water volume does not decrease by 149 penalizing higher blocks.

150 Chitsaz and Azarnivand [25] used a hybrid method based on the Best-Worst Method (BWM) 151 and SWOT for finding the effective WRM strategies in the Yazd province of Iran. They applied a risk-based technique by considering the pessimistic, neutral, and optimistic scenarios. Damani 152 and Hashmi [26] used the SWOT model to make a strategic analysis of water resource 153 management in Iran. They collected the strengths, weaknesses, opportunities, and threats and 154 calculated their scores. Finally, they resulted that their case study was in a competitive strategy 155 156 state in the SWOT matrix. Petousi et al. [27] assessed water management situation through 157 SWOT analysis in Greece. This study focused on the rational use of a special river. They used the SWOT matrix for strengths, weaknesses, opportunities, and threats of their case study and 158 suggested some plans and strategies such as reducing irrigation water, wastewater recycling, 159 and construction of small dams. Banihabib and Shabestari [28] used a fuzzy hybrid MCDM 160 161 model to rank the agricultural water demand management strategies in arid areas. They provided some related strategies using the SWOT matrix and then prioritized them using a 162 hybrid AHP- TOPSIS method in both fuzzy and non-fuzzy environment and compared their 163 results. Nazari et al. [29] focused on irrigation water efficiency in Iran as an arid region. They 164 165 considered 40 external and internal factors that had impacts on irrigation water management 166 using SWOT and defined the most relevant measures such as political, economic, social,

technological, environmental, and legal. They finally suggested some irrigation water
 management strategies to increase water security and also awareness of decision-makers
 about water resource development plans.

170 de Castro-Pardo et al. [30] focused on reviewing nearly 150 papers related to water 171 ecosystem planning and management between 2000 to 2020 which had used various MCDM algorithms for the analysis. Their results showed that most of papers in this field only focused on 172 173 investigating the factors impacting on water consumption and there were a few papers 174 discussing on managerial aspects of water shortage issue. Yang et al. [31] focused on risk 175 analysis in water resources management. They evaluated the risks related to WRM considering 176 uncertainties based on a stochastic multi-criteria acceptability analysis (SMAA) model in gray 177 environment. Akbari et al. [32] proposed several strategies and policies for water resource 178 management especially for desertification. They emphasized on drivers, pressures, states, impacts, and responses called DPSIR approach and then proposed 29 strategies whose 179 priorities were determined through PROMETHEE method. Rubio-Aliaga et al. [33] suggested 180 several WRM solutions especially in groundwater pumping for southeast of Spain. They then 181 ranked these solutions through integrated AHP-TOPSIS method using some criteria. Their 182 183 results indicated that using conventional diesel-based equipment and also solar PV power 184 plants were the best strategies. In summary, Table 1 shows a summary of the literature review 185 by which the research gaps are clarified.

186 According to Table 1, some papers only examined the factors affecting water management. For instance, Feizabadi and Gorji [11] and Hadizadeh et al. [23] identified the 187 factors affecting agricultural water management and proposed strategies such as optimizing 188 189 planting patterns and irrigation, reforming regulatory approaches, and more effective training 190 based on them. Nevertheless, their suggested strategies were not based on a systematic 191 analytical method. In addition, although some papers have proposed the water resources 192 management strategies using SWOT especially for Iran, none of them examined the 193 mentioned problem during COVID-19 pandemic. As mentioned before, the strengths, 194 weaknesses, threats, and opportunities for WRM will be different during a special pandemic 195 and usual situation. For instance, Damani and Hashmi [26] and Petousi et al. [27] used the 196 SWOT approach to identify water consumption management strategies for a general situation in Iran and Greece. Nonetheless in their study, there were no evaluation for different 197 suggested strategies. In this field, Babamiri et al. [24] studied some approaches optimizing 198 199 urban water consumption by focusing on the financial perspective and concluded that the 200 volume of water consumption will not be reduced by adopting penal approaches. It is obvious 201 that there is a need for a framework which is able to evaluate all proposed strategies generally 202 not one by one. In this field, there are some studies in the field of WRM strategies analysis 203 using combined approach of MCDM-SWOT based on some evaluation criteria. For example, 204 Chitsaz and Azarnivand [25] combined BWM and SWOT methods to identify the best water 205 resources management strategy in Yazd province. Also, Banihabib and Shabestari [28] used 206 AHP-TOPSIS methods for agricultural water demand management strategies prioritization. 207 Although they used some evaluation criteria and an evaluation method for strategies, they did 208 not consider the interrelationships between the criteria. So, this is the first study that examines 209 WRM strategies while considering several gualitative criteria whose scores are extracted from

the judgmental opinions of experts using fuzzy numbers. Furthermore, to fill these gaps, this 210 211 study develops a novel hybrid decision-making framework by combining the strategic management and fuzzy MCDM approaches. In the proposed approach, the proposed 212 213 strategies are determined by conducting a SWOT analysis. In SWOT matrix, we identify and analyze the strengths, weaknesses, opportunities, and threats of potential WRM strategies in 214 215 Iran during the COVID-19 pandemic by conducting structured interviews. Afterwards, the 216 related criteria for strategies evaluation are first identified through examining the literature as 217 well as extracting the experts' opinions and then the interrelationships between the criteria are 218 recognized by applying the fuzzy DEMATEL method. Then, the initial weights of criteria are 219 calculated using the FBWM. In the next stage, final weights of the criteria are measured by 220 employing the FANP method while considering the interrelationships. Finally, the candidate 221 WRM strategies are ranked by applying the FVIKOR approach. The combination of four 222 MCDM techniques (i.e., FDEMATEL-FBWM-FANP-FVIKOR methods) associated with the 223 SWOT analysis is the first study in the context of WRM strategy selection. The proposed 224 framework of this study has several advantages: (1) we use a structured method (SWOT) to 225 extract the feasible WRM strategies based on recent situations in COVID-19 pandemic, (2) we 226 account for interrelationships between the strategies evaluation criteria, (3) the cognitive burden related to the pair-wise comparisons is considerably reduced by applying the FBWM 227 228 within the framework of FANP, (4) during the ranking stage of alternatives, the group utility is maximized while the individual effects are minimized by employing FVIKOR, (5) a mixture of 229 quantitative and qualitative judgmental data (i.e., expert subjective opinions) are utilized in the 230 231 form of triangular fuzzy numbers.

232 **3. Materials and Methods**

233 In this section, the case study is first explained. The case study is the water and wastewater 234 organization in Iran which has the mission of supply, transfer, and continuous distribution of 235 drinking water and collection, transfer, treatment, and sanitary disposal of wastewater in 236 accordance with national and international standards, in order to develop municipal services. 237 Since this organization is responsible for water supply in Iran, we considered it as the case study in order to be able to have the interviews with the experts who are working for this 238 239 organization. There were ten experts of Iran water and wastewater organization including four managers and six data analysts who helped us in different steps of this study. This organization 240 also tried to design some new strategies for WRM especially during the COVID-19 pandemic 241 242 sine the sudden water consumption increase in this period as mentioned in Section 1 before. To help them in this field, in this study, the strengths, weaknesses, opportunities, and threats in the 243 244 Coronavirus epidemic situation in Iran are first extracted from interviews and questionnaires 245 distributed to experts. Afterwards, the main strategies are determined by applying SWOT method. For this, the strengths, weaknesses, opportunities, and threats of WRM in Iran were 246 extracted considering the pandemic emergencies with great focus on COVID-19 pandemic. 247 Then, the potential strategies considering the earlier SWOT matrix were proposed with the aim 248 of decreasing the water crisis during the pandemic [34]. Consequently, some criteria were 249 proposed by panel experts for evaluating the potential WRM strategies. However, these criteria 250 are not independent and influence on each other. So, Fuzzy DEMATEL is used to figure out the 251 252 interrelationships between the criteria. Using Fuzzy DEMATEL helps managers to focus more

253 on implementing successful mission-oriented strategies via investigating the cause- and-effect 254 relations among WRM criteria [35]. Then, an integrated FBWM-FANP method is applied to 255 calculate the criteria weights. The main advantages of combining the two mentioned approaches are reducing/increasing the cognitive burden/reliability of calculation processes (by 256 257 using FBWM), and incorporating the interrelationships between criteria (by using FANP) [36,37,38]. Finally, the potential strategies are ranked applying FVIKOR method. The main 258 259 advantage of using this approach is maximizing the group utility and minimizing the individual 260 effects [39]. The research framework is depicted in Figure 1. It should be noted that the basic 261 definitions and mathematical expressions regarding to the methods applied in this research 262 have been elaborated in the Supplementary material, Appendix A (Sections A.1 to A.5).

263 4. Implementation and Results

This section is dedicated to presenting the obtained results in five parts: i) SWOT results, ii) FDEMATEL results, iii) FBWM results, iv) FANP results, and v) FVIKOR results.

266 **4.1. SWOT Analysis**

The first and fundamental step of this study, after examining the theories and research literature, is to identify strengths, weaknesses, opportunities, and threats. In accordance with the current situation in Iran during 2021 and 2022 (during the COVID-19 outbreak), the SWOT analysis has been done whose results are shown in Figure 2. The sample size of experts used to identify SWOT criteria were twenty. In this regard, 4 of these experts were managers in the case study. Also, 12 of these people were university professors who had more than five years of experience in this research topics, and rest of them were executive directors in the municipality.

274 To analyze the current situation of Iran in WRM, the identified SWOT criteria should be 275 evaluated and the existing strategic positions should be identified. In this regard, a 276 questionnaire was designed and distributed to experts, and the weight and score of each of the above items were collected. Table 2 shows the strategic position analysis of the research. 277 According to the findings of Table 2, the strategic position (i.e., SWOT matrix) of the case study 278 is shown in Figure 3. However, according to the analysis of data which were collected through 279 280 the expert survey questionnaire, Iran is in a competitive area during the COVID-19 pandemic. 281 This result shows that Iran has reliable strengths and capabilities, but in its interactive 282 environment, it faces many threats and challenges. Therefore, according to this result, it can be 283 stated that the maximum internal power and strengths should be used to optimally deal with 284 environmental pressures and threats in this period. Given the country's strategic position in 285 WRM, which is in a competitive area, the best strategies in this situation include using strengths 286 to reduce the impact of threats and the proper use of opportunities.

287 **4.2. Criteria identification**

In this section based on the strengths, weaknesses, opportunities, and threats of Iran in the coronavirus pandemic, the following seven strategies were concluded through several interviews with expert which are related to the strategic position of Iran. Therefore, the strategies proposed in this study are:

• Strategy 1: Enforcing incentive policies

- Strategy 2: Training for optimal water consumption
- Strategy 3: Advertising and informing about correct water consumption
- Strategy 4: Free distribution of disinfectants and hand gels
- Strategy 5: Using new technologies in water consumption
- Strategy 6: Repair and renovation of worn-out tools
- Strategy 7: Enforcing punitive policies.

In addition, to analyze and evaluate the defined strategies, it is necessary to use criteria through which, the strategies can be evaluated. In this study, six criteria are considered which some of them have been proposed by Banihabib and Shabestari [28], and also some others were extracted from expert interviews. The criteria are as follows:

- Legal: how much each strategy is legal?
- Environmental: how much does each strategy protect natural resources?
- Economic: how much each strategy is economic?
- Cultural-Social acceptance: how much the stakeholders and the public are willing to
 implement each strategy?
- Feasibility: how much each strategy could be executed under resource constraints?
- Efficiency: how much each strategy effect water resources protection?
- Finally, Figure 4 shows the identified criteria and proposed strategies.

311 4.3. FDEMATEL results

312 In this section, the interrelationships among the criteria are identified by the FDEMATEL method. In this research, we use the outputs of the FDEMATEL to specify the best and worst 313 314 criteria which are need for the next step of FBWM process. Since determining the best and the 315 worst criteria is not easy especially when the decision-makers have different viewpoints. In this way, the criterion with the highest D+R is considered as the best, and the criterion with the 316 lowest D+R is selected as the worst. The average of the experts' opinions based on the fuzzy 317 numbers, the normalized fuzzy matrix, the fuzzy total relation matrix, and the crisp counterpart is 318 319 given in the Supplementary material, Appendix B, Tables B.1- B.4. Eventually, the causal 320 diagram is depicted in Figure 5. Based on the obtained results, the interrelationships among the 321 criteria are given in Table 3. In this table, a_{ii} indicates that in what extent criterion *i* affects 322 criterion *i*. On the other hand, the best and worst criteria have been determined in Table 4. As 323 can be seen in Table 4, based on FDEMATEL results, the best criterion is economic and the 324 worst one is environmental criterion.

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326 **4.4. FBWM results**

In this section, the initial weights of the criteria are calculated by employing the FBWM. The average of Best-to-Others and Others-to-Worst comparison vectors are presented in the Supplementary material, Appendix C, Tables C.1 and C.2. Finally, the initial weight of each criterion is presented in Table 5. As can be seen in this table, CR is close enough to zero which shows the reliability of the results.

4.5. FANP results

Eventually, in this section, the final weights of the criteria considering the interrelationships are calculated. To do this, we employ Super Decision software and we use "Misc \rightarrow Direct data entry" toolbar in pairwise comparison section to enter the obtained results of the FBWM, directly. The decision tree of this research in Super Decision software has been depicted in the Supplementary material, Appendix D, Figure D.1. In addition, Table 6 shows the final weights of the criteria based on the output of the FANP.

Based on Table 6, efficiency is the first criterion which followed by economic, feasibility, legal, cultural-social acceptance, and environmental criteria. Now, with considering final weights of criteria, strategies' ranking can be done in the next section.

342 4.6. FVIKOR results

In this section, Fuzzy VIKOR method is applied to prioritize the proposed strategies of WRM proposed in Section 4.2. The details of implementing the FVIKOR method have been presented in the Supplementary material, Appendix E, Tables E.1 to E.5. Notably, S_i , R_i , and Q_i are calculated for each strategy (alternative) with considering v= 0.5 for the weights of individual utility and regret. Now, for analyzing the potential strategies, all three columns in Table 7 have been sorted ascending. The prioritization of all potential strategies is shown in Figure 6.

349 5. Managerial insights

350 WRM has been increasingly considered by researchers and experts during the last decades. The COVID-19 epidemic has affected water consumption rate and led to unprecedented 351 disruptions for all countries. Since following the COVID-19 epidemic, the demand for water 352 353 especially for sanitation has increased. For this reason, as the results of this study showed, in 354 this period, the most important criterion for evaluating WRM strategies was the effectiveness of WRM strategies rather than their cost efficiency which usually was the most important criterion 355 in previous studies. In other words, during this period, those strategies which have more 356 357 effectiveness to WRM even if it is almost expensive, should be implemented. It does not mean 358 that economic criterion is not important because it has the second importance weight and has the most impact on other criteria based on FDEMATEL output. Since the economic situation in 359 360 many countries worldwide has been affected severely by COVID-19 outbreak, considering the strategies costs for senior government officials is actually important to evaluating WRM 361 strategies. In other words, the economic criterion, although has not the highest importance 362 363 among the criteria, it also has the most direct impact on other criteria of strategy evaluation. Besides, one of the criteria that is always considered in the evaluation of strategies, is the 364 365 feasibility criterion. Since in the present case study, the feasibility of strategies implementation is 366 very important, so it is very important to evaluate the strategies selected in accordance with the feasibility criterion. In addition to the above points, it is very important to pay attention to legal, 367 cultural, and environmental criteria, which should always be considered in the evaluation of 368 369 WRM strategies. Comparing with other studies, Feizabadi and Gorji [11] identified affecting 370 criteria on agricultural water management such as institutional and legislative, educational and promotional, economic, technical, and farming systems. In addition, Babamiri et al. [24] 371 considered several factors affecting the urban water distribution networks such as financial, 372 373 environmental, social, and service performance and Nazari et al. [29] identified factors affecting

the irrigation water management using SWOT which included political, economic, social, technological, legal, and environmental criteria.

After identifying and analyzing the evaluation criteria, water consumption management 376 377 strategies were identified through structured interviews with experts and officials of relevant 378 organizations and were finalized prioritized. In the current study, advertising and informing about 379 water consumption, which has been selected as the top strategy, performs well in terms of efficiency due to its high impact on many peoples via media. It also is not much expensive and 380 381 could be very feasible to inform people quickly via different Tv shows, which is why it is so important during an epidemic. Due to the guarantine laws and also due to the beginning of the 382 383 new year's holidays in Iran, which was accompanied by the early months of the Coronavirus 384 pandemic, a large population of people spent their time at home and as a result, the rate of watching national media, as well as the use of social media in the country, increased. Therefore, 385 386 two strategies, "Advertising and informing about correct water consumption" and "Training for 387 optimal water consumption" are the most important strategies among the strategies for managing water consumption in this special situation since they are easier than others in terms 388 of efficiency, economic, and feasibility criteria. As mentioned before, one of the main reasons for 389 the increase in water consumption during COVID-19 pandemic is hand washing and personal 390 391 bathing increase in general, as well as rise in washing of the environment. Therefore, if disinfectants are more widely available to the public and various organizations, they can be 392 used instead of washing with water. "Free distribution of disinfectants and hand gels" is the third 393 394 important strategy considered by experts in the current situation. This strategy absolutely is 395 effective and feasible but it is somehow expensive and based on the economic criterion it losts 396 some score in prioritization. In addition, in most organizations and different societies in general, 397 incentive and punitive policies can provide beneficial results in the short term. Therefore, the 398 application of punitive policies for people who consume too much water and the defined margin 399 of excess can have a direct impact on reducing short-term water consumption. It will also be 400 important to implement incentive policies in this area to motivate people for more savings. 401 Therefore, "enforcing punitive policies" and "enforcing incentive policies" are other strategies 402 while they are less effective while they are economic and very feasible for deployment. But, for long term impacts, repairing and renovating worn-out tools, as well as the use of new 403 404 technologies in water consumption are the other potential strategies. According to estimates made in the relevant organizations; the average water loss in the world due to the deterioration 405 of the distribution system is 12%, while it is 21% in Iran. Therefore, two other strategies 406 407 considered by research experts include "use of new technologies in water consumption" and "repair and renovation of worn-out tools". They are the least important strategies which need 408 more time while they are also so expensive. For comparing our results with those of similar 409 studies, Feizabadi and Gorji [11] proposed the Irrigation equipment conservation and Saatsaz 410 411 [13] suggested deep-pumped well drilling and dam building as the most important strategy for 412 agricultural water management. However, we concluded that advertising and training are the most important strategies for domestic water management especially in COVID-19 pandemic 413 situation. Also, Babamiri et al. [24] concluded that penalizing higher blocks was not an affecting 414 415 strategy for water consumption management, which approves our results as enforcing punitive 416 policies was at fourth rank which is considered as a moderate effective strategy Rubio-Aliaga et al. [33] suggested conventional diesel-based equipment and solar PV power plants as the best 417

strategies for WRM while, based on our results, using new technologies and repairing the
equipment were as the least important strategies since they need long time and in current
pandemic crisis, they are not appropriate solutions.

In summary, we can conclude that the effectiveness is the most important criterion which should be considered while decision makers are selecting the most appropriate WRM strategies and policies especially during COVID-19 pandemic in order to quickly decrease the water consumption rate. The advertising, informing, and training are the most effective and feasible strategies to be deployed in this period while they need less cost compared to other strategies.

426

427 6. Conclusion and future studies

In this study, we aimed to provide a decision-making framework for evaluating and prioritizing 428 429 potential WRM strategies during the Coronavirus pandemic. This study also provided strategies 430 for managing the volume of water consumption with short-term and long-term effects, taking into 431 account the uncontrolled growth of domestic water consumption during the COVID-19 outbreak 432 and the causes that lead to it. In this regard, there are factors and criteria considering the 433 feasibility and acceptance of these strategies by the government and also the public [40, 41]. 434 Finally, six main criteria were identified as the final criteria after reviewing the literature as well 435 as interviewing with experts. Then, the interrelationships between these criteria were determined using Fuzzy DEMATEL. Based on FDEMATEL results, the economic criterion was 436 the most effective one and the environmental dimension was identified as the most impressive 437 438 criterion. Afterwards, the weights of criteria were calculated using an integrated FBWM-FANP 439 method. As results indicated, the efficiency and environmental criteria were the most and least important ones, respectively. In reviewing and identifying water consumption management and 440 control strategies, seven strategies identified and then prioritized through FVIKOR. In summary, 441 advertising and informing about correct water consumption and also training for optimal water 442 443 consumption which could be carried out via advertising in media, are the two most important 444 strategies that could be implemented in practice.

The most important limitations of this study were the difficulty of accessing to experts, 445 especially in the case study organization for interviews and filling out the questionnaires. On the 446 447 other hand, the scarcity of similar studies especially considering COVID-19 pandemic for the 448 purpose of doing comparative analysis, was another limitation of this study. Suggestions for 449 future studies could include examining the impact of implementing key strategies on household 450 water consumption separately and together using the system dynamics approach, and 451 presenting a mathematical model considering restrictions on the implementation of punitive and 452 incentive policies. Ultimately, the root cause analysis of the causes of increased water 453 consumption during the coronavirus pandemic could be carried out for finding more effective 454 WRM strategies.

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456 Supplementary data is available at:

- 457 <u>file:///C:/Users/SHAMILA/Downloads/Supplementary%20material-%20Ref.%20No%20SCI-</u>
 458 <u>2011-5077-3.pdf</u>
- 459
- 460

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608 Figure captions

- 609 Figure 1. The proposed Framework
- 610 Figure 2. SWOT matrix of Iran water resources management in Covid-19 pandemic
- 611 Figure 3. Iran position in WRM based on SWOT matrix
- Figure 4. The hierarchical structure of decision-making problem
- 613 Figure 5. The causal diagram
- Figure 6. Prioritizing the potential WRM strategies during the pandemic

615 **Table captions**

- 616 Table 1. A summary of the literature review
- 617 Table 2. SWOT Analysis
- 618 Table 3. Interrelationships between criteria
- Table 4. Determining the best and the worst criteria
- 620 Table 5. Results of the FBWM
- 621 Table 6. Final weights of criteria using FANP
- 622 Table 7. FVIKOR analysis













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655 Tables

656		Table 2			
	Authors	Aims	Case study	COVID-19 pandemic impact	Methods
	Hadizadeh et al. [23]	Defining factors affecting the agricultural water management	Iran	×	K-means and ANOVA
	Saatsaz [13]	Specifying factors related to water consumption and important strategies for WRM	Iran	×	Review paper
-	Babamiri et al. [24]	Analyzing strategies	Isfahan province	×	System

	for urban water saving	in Iran		dynamics
Chitsaz and Azarnivand [25]	Finding the effective WRM strategies	Yazd province of Iran	×	Best-Worst Method (BWM) and SWOT
Damani and Hashmi [26]	Strategic situation analysis of WRM	Iran	×	SWOT
Petousi et al. [27]	Specifying water management situation	Greece	×	SWOT
Banihabib and Shabestari [28]	Ranking the agricultural water demand management strategies	Iran	×	SWOT-AHP and TOSPIS
Nazari et al. [29]	Suggesting irrigation water management strategies	Iran	×	SWOT
This study	Proposing and ranking the WRM strategies based on special situation in COVID-19 pandemic period	Iran	✓	SWOT and FDEMATEL- FBWM-FANP- FVIKOR

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	α	N		~

Code	Description	Weight	Score	Weighted Score							
	Internal Factors										
Strengths											
S01	Existence of a dam in Iran	0.0832	3.1	0.2579							
S02	Existence of sea around Iran	0.0556	3.2	0.1779							
S03	Proper rainfall in Iran	0.1112	4.3	0.4782							
S04	Synchronization Nowruz holiday with quarantine days	0.1388	3.8	0.5274							
S05	Existence of religious tendencies to non- extravagance	0.1112	3.9	0.4337							
Weaknesses											
W01	Lack of social and public education on water consumption patterns	0.0636	1.7	0.10812							

W02	Obsession with washing and disinfecting in a large percentage of people	0.0466	1.3	0.06058						
W03	Weakness and lack of wastewater collection and management system	0.0847	2	0.1694						
W04	Old water distribution networks	0.0807	1.9	0.15333						
W05	Weakness in the use of new water consumption technologies	0.0636	1.7	0.10812						
W06	Lack of government budget management during the pandemic period	0.0551	1.4	0.07714						
W07	Improper water consumption pattern of the general public	0.0486	1.1	0.05346						
W08	Lack of public quarantine time management	0.0571	1.3	0.07423						
	Final Weight of Internal Factors		2.6795							
	External Factors									
	Opportunities									
O01	Possibility of using modern technologies	0.0718	3.1	0.22258						
O02	Groundwater capacity	0.0694	2	0.2082						
O03	Existence of marine water refinery technologies	0.0718	3.1	0.22258						
O04	Suitable climatic conditions for rainfall	0.0764	3.3	0.25212						
O05	The high use of national media during the Coronavirus pandemic	0.0949	4.1	0.38909						
O06	The high use of social media during the Coronavirus pandemic	0.0903	4.3	0.38829						
	Threats									
T01	Prolongation of hand washing process according to health protocols	0.0903	1.1	0.09933						
T02	Increased hand washing and bathing items according to health protocols	0.0891	1.15	0.102465						
T03	Increase the level of washing of surfaces and the environment	0.0880	1.2	0.1056						
T04	Use of water in the production of disinfectants	0.0880	1.4	0.1232						
T05	Prolongation of the Coronavirus pandemic and failure to find a cure	0.0845	1.35	0.114075						

T06	T06 Incorrect rumors about washing patterns						1.3	0.11	128
	Final Weigh	nt of extern	al Factors				2.3388		
660									
661									
662									
663									
664				Table 3					
		Efficiency	Feasibility	Environmental	Economic	Cultura	al-social acce	eptance	Legal
Effic	iency	0	1	0	1		1		0
Feas	Feasibility		0	0	1		0		0
Environmental		0	1	0	0		0		0
Economic		1	1	0	0		1		0
Cultural-social acceptance		1	0	0	0		0		0

Legal

Table 4								
Criteria	D+R	The best criterion	The worst criterion					
Efficiency	4.8454							
Feasibility	5.4485							
Environmental	3.8037	Economic	Environmentel					
Economic	6.4938	LCOHOINIC	Linvironmentai					
Cultural-social acceptance	4.7398							
Legal	5.1803							

668	Table 5									
	Criteria	Efficienc	y Feasibilit	y Environmental	Economic	Cultural- social acceptance	Legal			
	OPTIMA WEIGHT	L 0.222691 S	8 0.190098	2 0.08679957	0.2284896	0.1142582	0.1576626			
	$\xi^* = 0.4783140$ Cl=6.69 \rightarrow CR= $\frac{0.4783140}{6.69} = 0.0715$									
669 670 671 672	Table 6									
	Criteria	Efficiency	Feasibility	Environmental	Economic	Cultural-social acceptance	Legal			

	Final weight	0.252024	0.204014	0.10536	0.210855	0.111607	0.119263
673		·					
674							
675							
676							
677							
678				Table 7			
		I Itility me	asura	Regret Measu	Ire		

Utilit	y measure	Regret	Measure		
<i>S</i> ₆	0.123	R ₆	0.093	Q_6	0
<i>S</i> ₅	0.266	R ₅	0.105	Q_5	0.126
<i>S</i> ₇	0.301	<i>R</i> ₁	0.111	Q_1	0.176
<i>S</i> ₁	0.313	R ₄	0.150	Q_7	0.355
<i>S</i> ₄	0.478	<i>R</i> ₇	0.174	Q_4	0.398
<i>S</i> ₂	0.741	R ₂	0.210	Q_2	0.748
<i>S</i> ₃	0.894	R ₃	0.262	Q_3	1